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## Task Sharing Approaches to Improve Mental Health Care in Rural and Other Low Resource Settings: A Systematic Review

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### Abstract

**Purpose**—Rural areas persistently face a shortage of mental health specialists. Task shifting, or task sharing, is an approach in global mental health that may help address unmet mental health needs in rural and other low resource areas. This review focuses on task shifting approaches and highlights future directions for research in this area.

**Methods**—Systematic review on task sharing of mental health care in rural areas of high income countries included: 1) PubMed, 2) grey literature for innovations not yet published in peer-reviewed journals, and 3) outreach to experts for additional articles. We included English language articles published before August 31, 2013, on interventions sharing mental health care tasks across a team in rural settings. We excluded literature: 1) from low and middle-income countries, 2) involving direct transfer of care to another provider, 3) describing clinical guidelines and shared decision-making tools.

**Findings**—The review identified approaches to task sharing focused mainly on community health workers (CHWs) and primary care providers. Technology was identified as a way to leverage mental health specialists to support care across settings both within primary care and out in the community. The review also highlighted how provider education, supervision, and partnerships with local communities can support task sharing. Challenges, such as confidentiality, are often not addressed in the literature.

**Conclusions**—Approaches to task sharing may improve reach and effectiveness of mental health care in rural and other low resource settings, though important questions remain. We recommend promising research directions to address these questions.

### Keywords

health services research; labor economics; mental health; task sharing; task shifting

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Rural areas face a persistent shortage of mental health specialists such as psychiatrists, psychiatric nurse practitioners, psychologists, social workers, and counselors. Rural counties make up two-thirds of all counties and about 20% of the US population,<sup>1</sup> but fewer than 10% of the mental health workforce practices are in these settings.<sup>2</sup> Mental health specialists in rural areas are often the only mental health professional in their community with little access to colleagues in what is often challenging work.<sup>3</sup> Given workforce shortages, individuals in rural, frontier, remote, or isolated settings may rely on a de facto system of care involving the general medical sector, and their friends, family and spiritual leaders.<sup>4,5</sup>

Task shifting, an approach increasingly emphasized in global mental health care, holds promise for improving mental health care delivery. Task shifting entails the shifting of tasks, typically from more to less highly trained individuals to make efficient use of these resources, allowing all providers to work at the top of their scope of practice.<sup>6</sup> The World Health Organization conceptualized a service organization pyramid that helps illustrate this shifting of tasks and supply of providers involved in care (see Figure 1).<sup>7</sup> Originally popularized in global HIV/AIDS work,<sup>6</sup> task shifting has the potential to improve mental health care in rural or otherwise underserved settings in low and high income countries.<sup>8,9</sup> The term “task sharing” has been used more recently to describe this concept<sup>9</sup> as it more accurately describes that care must be shared within a team of providers. We conceptualize task sharing not as a referral to other providers (eg, to an urban mental health specialist without involving a local provider) but instead a sharing of care among rural providers or between rural and urban providers. For example, teams may include a psychiatric consultant and care manager who engages the patients while following up on depression symptoms such as in a collaborative care model<sup>10</sup> and/or include a community health worker (CHW) to increase access to care. Task sharing allows a limited number of specialists to practice in teams with other providers and community resources to reach populations in need. The mental health specialist role shifts from direct service provider toward trainer, supervisor, and consultant. Task shifting was first discussed as a solution to scaling up mental health<sup>9,11</sup> through programs in India, Uganda and Pakistan.<sup>12–16</sup> The MANAS trial in India, for example, involved lay health workers supervised by a mental health specialist and medication management by a primary care physician to treat depression and anxiety.<sup>16</sup>

We examined the literature on task sharing of mental health services in rural areas of the US and other high income countries. This review developed from a literature review conducted for the Office of Rural Mental Health Research at the National Institute of Mental Health which included questions on what is known about task shifting in rural mental health care in the US; what can be learned from global settings on this topic; and recommendations for future research. We learned through this review that what is known in low and middle income settings may not apply to high income countries given differences in infrastructure across these settings.<sup>17</sup> We thus limit this review to literature from high income countries based on classifications from the World Bank. We view rural areas in the US as a low resource setting and feel findings from this review will generalize to other low resource settings in the US. The objectives of this paper are to: 1) learn from task shifting approaches to mental health care delivery in rural areas of high income countries to offer insights on promising approaches to task sharing mental health care among a team of providers in low

resource settings of the US, and 2) highlight the research needed to further develop task sharing for mental health care delivery in low resource settings in the US.

## Methods

We conducted a review of peer-reviewed and grey literature to determine where task sharing of rural mental health care delivery was occurring in high income countries. Grey literature encompasses papers, reports, and PowerPoint slides that are posted online but not within the peer-reviewed literature. We also consulted with 10 experts in areas of task shifting, mental health, and health disparities to broaden search terms and recommend articles for the review. We searched PubMed, focusing on the intersection of the task shifting literature and rural mental health literature. Task shifting search terms included task shifting, task sharing, task substitution, non-physician, physician extender, community health worker, community behavioral health worker, lay health worker, lay counselor, promotora, promotores, peer, patient navigator, community-based facilitator, non-professional, non-specialist, traditional healer, church, community-based organization, integrated care, shared care, telehealth, telemedicine, telepsychiatry, self-care, self-management, health manpower, staff development, and patient care teams. Promotoras are a type of CHW that work within predominantly Hispanic communities. Rural mental health search terms included: 1) rural health services and rural populations and 2) mental health services, community mental health centers, and community mental health services. The search was limited to English language literature prior to August 31, 2013. Articles were excluded if they focused solely on 1) transferring specialty mental health care from urban to rural settings via telehealth or 2) clinical guidelines or shared decision-making tools. We included telehealth programs focused on consultation to rural primary care providers. As the review focused on mental health care in the US, we included only literature from high income countries. To complement the PubMed search, the grey literature review included the Google search engine, dissertation abstracts in ProQuest, and conference abstracts in the National Library of Medicine (NLM) Gateway for terms related to mental health, task shifting, promotora, or CHWs. The protocol for this review is available upon request from the first author.

## Results

We located 271 articles, reports, and presentations from the peer-reviewed and grey literature, of which 199 full-text articles, reports, and presentations were reviewed and 182 items were retained in the final review (see Figure 2). Items needed to address mental health and rural settings and were retained if they described a program, tested an intervention, or focused solely on policy issues (eg, the potential for different models of care in rural settings). Excluded items focused on low and middle income countries or involved telehealth where an urban provider offered direct care without sharing tasks with other providers. The remaining articles were reviewed for content related to: settings where task shifting occurred, providers involved in care, training and supervision for task shifting care, technology support, and challenges (eg, confidentiality) or considerations when task shifting care (eg, the importance of partnerships). Content in these 5 areas was identified in 55 of the articles and synthesized thematically for this review. These articles included 8 from the grey literature and 47 peer-reviewed articles. Among these articles, 23 different programs were

outlined and are described in Tables 1 and 2. These programs all either involved CHWs (Table 1) or primarily leveraged primary care providers and/or specialist support to share mental health care delivery (Table 2). Process and outcome measures are included in the tables when available. As many studies were descriptive in nature, the quality of the studies was not evaluated by the authors and synthesis of study outcomes was not feasible for this review.

The literature describes task sharing that is happening already through the work of CHWs, non-mental health providers in primary care, and mental health specialists. Telehealth can assist sharing of tasks both through supporting care delivery with the help of a remote team member and through provider education. The literature also highlighted some risks and challenges associated with task sharing. While many articles came from the PubMed search, results on CHWs in mental health included considerable items from the grey literature search. The grey literature lacks detail on mental health care delivery, but it gives us insight on this developing focus within the CHW workforce.

### **Community Health Workers**

Community health workers may be involved in mental health care delivery, either through community outreach or clinics. Several models for including CHWs in care and/or outreach have been outlined.<sup>18</sup> CHW programs are developing mental health experience. In the Midwest, 23%-71% of CHWs surveyed in each state reported work on mental health topics across Wisconsin, Iowa, Minnesota, and South Dakota,<sup>19</sup> while other articles in the review highlighted mental health work involving CHWs in other states such as Alaska, California and Colorado. A 2009 review of the peer-reviewed literature on outcomes in CHW interventions found evidence to support CHW programs showed mixed results in terms of behavior change and health outcomes when studies report such outcomes.<sup>20</sup> Only one study within this 2009 review addressed mental health: a randomized controlled trial comparing assertive community treatment (ACT), ACT + CHWs, and brokered case management for those with a serious psychiatric diagnosis who are homeless or at risk for being homeless.<sup>21,22</sup> Many of the CHW articles in this review came from the grey literature (ie, 7 of 14 on CHWs) and focused on less severe, more common mental health concerns such as stress management and substance abuse.

Outreach efforts with CHWs include a variety of mental health topics. Programs include home visitation from a nurse and CHW for pregnant women on Medicaid to address stress and mental health,<sup>23</sup> and outreach door-to-door by a CHW to address physical and mental health issues including stress management, substance abuse, domestic violence, depression, and anxiety.<sup>18</sup> A CHW-led project on depression with an immigrant Latina population created a fotonovela, a small illustrated storybook, which resulted in improved depression knowledge and efficacy to seek treatment alongside decreased stigma toward depression treatment.<sup>24</sup> Another program focused on elder abuse, depression and anxiety, suicide awareness and prevention, and stigma and cultural issues around mental health care utilization.<sup>25</sup> The SISTERS' Promotoras Program addressed domestic violence, substance abuse, and harm reduction while also offering individual, group, or family therapy to address mental health needs of those who are HIV positive.<sup>26</sup> Mental health prevention and early

intervention may also be a focus.<sup>27</sup> Beyond community mental health, one CHW program also assessed the effect of the intervention on the mental health of the CHWs.<sup>28</sup> CHWs in this study showed an increase in knowledge, coping skills and perceived social support at post-test.<sup>28</sup>

CHWs may also work in clinics and across clinic and community settings. The Alaska Native Tribal Health Consortium Behavioral Health Aide (BHA) Program highlights the potential for CHWs trained in behavioral health and integrated into primary care.<sup>29</sup> BHAs work in remote health clinics in Alaska under differing levels of direct and indirect supervision based on their level of certification.<sup>29</sup> Another primary care study employed 2 CHWs to work with depressed patients on social determinants of health correlated with depression.<sup>30</sup> A collaboration across health system and public school settings involved a CHW home-visit intervention to support parents of Latino youth with mental health problems around their children's mental well-being and school success.<sup>31</sup>

### **Other Providers in Primary Care and Specialist Support**

Most primary care task sharing centered on collaborative care for common mental disorders.<sup>10,32</sup> Providers that may be involved in collaborative care include primary care providers, nurses, medical assistants, pharmacists, master's-level social workers or counselors, psychologists, and psychiatrists. In some collaborative care interventions mental health support may be located off-site to enable outreach to several rural clinics.<sup>33,34</sup> Regardless of physical location, these mental health specialists support providers in primary care through outreach to patients, monitoring and tracking depression symptoms, suggesting changes in treatment plan when needed, and communicating with the team until the patient's depression is in remission. The primary care provider remains the prescribing provider if an antidepressant is prescribed and continues to manage the patient's depression with the assistance of a care manager and psychiatric consultant. Effectiveness studies of collaborative care have included rural populations<sup>10</sup> and some have primarily focused on rural populations.<sup>33,34</sup> One Australian study focused on a shared care / collaborative care intervention in a rural clinic setting that worked to improve communication between general practitioners and psychiatric consultants.<sup>35</sup> In child and adolescent psychiatry, where there are few trained specialists, consultation models and collaborative models that involve local primary care providers hold potential to leverage these skills.<sup>36</sup> Finally, the Improving Access to Psychological Therapies (IAPT) initiative in primary care clinics in England, while not focused on collaborative care, has dedicated considerable funds to train therapists in cognitive behavioral therapy who offer stepped care for depression and anxiety in primary care.<sup>37,38</sup>

### **Support From Telehealth in Primary Care and Reaching New Settings**

Telehealth can support non-mental health providers in primary care through either direct contact from a mental health specialist with the patient and their care team or via consult with these provider(s). Televideo conferencing can effectively support the delivery of collaborative care for depression in primary care.<sup>33,34</sup> Telehealth may also support providers through televideo or telephone consult lines, such as through Project ECHO, which offers regular specialist-guided videoconference consults among rural primary care providers for a

variety of conditions including mental health and substance abuse consultation.<sup>39</sup> Consults help providers treat patients in their communities but also offer a community of practice among providers to enhance learning and reduce feelings of isolation.<sup>39</sup> Another consult service uses telephone contact to allow primary care providers to consult with a child psychiatrist in managing children with mental disorders.<sup>40</sup>

Mental health specialists were also utilized in schools via telehealth. Telepsychiatry interventions hold promise in both rural K – 12 schools<sup>41,42</sup> and rural universities.<sup>42,43</sup> These interventions involved direct provision of care and consultation with the team assisting the student,<sup>41,42</sup> which can include the teacher, parent, social worker, school nurse, and principal in the K – 12 setting<sup>41</sup> or local psychologists at the rural university setting.<sup>43</sup> Telepsychiatry at schools or other community settings may be particularly convenient for children with severe developmental disabilities.<sup>36</sup> Such services can offer considerable cost savings to state Medicaid programs.<sup>41</sup>

Telepsychiatry may also support novel models involving home visits. One New Zealand study highlighted a multidisciplinary rural mental health care delivery program utilizing telepsychiatry that spans both primary care and home visits. The team approach utilized telehealth, visiting psychiatrists, and local and visiting providers including a psychiatric nurse, social worker, alcohol and drug counselor, forensic psychiatry nurse, occupational therapist, half-time clinical psychologist, and a Maori mental health worker. The team also offered an off-hours on-call service for emergencies. This approach helped address mental health needs and reduced burnout among primary care providers.<sup>44</sup>

While delivering care via televideo conferencing is generally well accepted and offers equivalent outcomes to in-person care, additional considerations arose within the review. Some individuals may prefer long-distance care such as children with developmental disabilities<sup>36</sup> and some individuals in a First Nations community who preferred to talk to someone from outside the community.<sup>45</sup> Occasional in-person visits may also be warranted to help develop relationships.<sup>46</sup> Also, when using televideo conferencing to help deliver care, an on-site clinical navigator may help make the experience more personal,<sup>47</sup> help patients navigate clinical encounters,<sup>48</sup> and safeguard against undue emotional escalations.<sup>49</sup>

### **Education and Other Support Through Telehealth**

Telemedicine, defined as communications networks used to deliver health care services or medical education across geographic areas,<sup>50</sup> can also support task sharing through didactic education for providers though such support must consider drawbacks of distance education. Several international articles highlighted education delivered via telemedicine, including online mental health education for emergency department staff in Australia<sup>51</sup> and interprofessional education in a mental health program in Canada.<sup>52</sup> Teleconference trainings can standardize the course to a larger group across large distances, but provider time constraints are a barrier to completing such trainings.<sup>51</sup> Some providers prefer personal experience, colleagues, meetings, and presentations to learn new skills over formal didactic training,<sup>53</sup> and some prioritize face-to-face workshops over telehealth delivery.<sup>54</sup>

Developing appropriate strategies for ongoing training, supervision, and support is important, increasingly so when sharing tasks among providers with differing levels of skills and expertise. Training is especially needed for providers who are not mental health specialists (eg, emergency department staff, CHWs),<sup>29,51</sup> but even mental health specialists need training to be effective team members when sharing mental health care tasks with other providers. The importance of ongoing support was emphasized in several articles from Australia. One example involved a 3-year traineeship program with weekly supervision to support aboriginal mental health community workers.<sup>55</sup> Other programs from Australia also emphasize the importance of professional supervision for rural mental health practitioners<sup>54</sup> and general practitioners.<sup>56</sup> In some settings, augmenting in-person training, supervision, and support with distance delivery may be a necessity of the geography of the region, such as in remote areas of Alaska.<sup>29</sup>

### Partnerships With Communities

When searching the literature for other important considerations, the primary topic that surfaced was partnerships with communities when implementing effective task sharing programs. Partnerships when developing and implementing interventions allow for plans that are suitable to the local context and meet local needs.<sup>57</sup> For example, a “soft entry” program in which community-based substance abuse counselors offered themselves as a resource to a program led by the aboriginal communities in Australia improved the engagement of aboriginal women in treatment.<sup>58</sup> This partnership approach creates a shift in the power dynamic that may be particularly important for indigenous communities that have faced a history of colonization.<sup>58</sup> Other articles focusing on partnerships with indigenous communities highlight working with the Tribal Council and other community members<sup>59</sup> and an “indigenous team” which incorporates a senior aboriginal cultural consultant.<sup>60</sup> Building community partnerships was also emphasized in a study incorporating spiritual leaders, veterans, and mental health providers in a project training clergy as first responders to mental health needs among veterans.<sup>61</sup>

### Challenges

Task sharing may involve challenges related to professional boundaries, confidentiality, burnout, and staff turnover. In a study where social workers offered home-based cognitive behavioral therapy for medically frail older adults while training primary caregivers in general coping skills and how to help the older adult with homework assignments, recruitment of older adults was low despite staff enthusiasm for the program.<sup>62</sup> Agencies reported being severely understaffed, and staff had high caseloads with little additional time for these activities. Setting boundaries and avoiding burnout were also substantial challenges.<sup>62</sup> In a study with HIV peer counselors, counselors struggled with setting boundaries when working with clients,<sup>63</sup> in particular in a substance abuse intervention component of this project.<sup>64</sup> It was difficult to recruit peer counselors, in part due to professional boundary challenges.<sup>64</sup> Task sharing should also involve clear communication with the team around any limits on mental health tasks for different roles (eg, CHWs) to avoid referral to these resources for something outside their scope of practice.<sup>30</sup> Staff turnover of CHWs impacts sustainability of these models of care and remains understudied.<sup>65</sup> Concerns with confidentiality can be another risk in task-shifting mental

health, especially in small rural settings. Confidentiality was a serious concern in a study with women at a women's shelter who faced domestic abuse.<sup>66</sup> Small rural clinics can present challenges to finding confidential space for discussions,<sup>45</sup> as can home visits where providers may encounter family or friends.<sup>62</sup>

Additional challenges related to task sharing include turf issues or challenges working across vast geographic distances and diverse communities. One study highlighted potential low-grade "turf wars" that surfaced between medical assistants at the clinic and CHWs.<sup>30</sup> Differences tied to population density in rural areas, residents' ethnicity and the economic base of the community make a one-size-fits-all approach to rural mental health impossible.<sup>67</sup> The population of Hawai'i, for example, is spread over several islands with two-thirds of residents being Asian or Pacific Islander.<sup>68</sup> Such challenges, though, do open opportunities for training more culturally sensitive providers.<sup>68</sup> Challenges related to licensing, scopes of practice, and reimbursement for services can arise across these diverse contexts.<sup>69,70</sup> Several states in the US have yet to resolve licensing and credentialing issues so clinicians can be reimbursed for consultation across state lines.<sup>48,71</sup> One exception to licensing challenges is the VA Health Care System where providers can offer care via telehealth consultation across state lines.<sup>72</sup>

## Discussion

Much is known about some forms of task sharing mental health services, but much still remains unknown. Previous reviews have supported collaborative care for depression and anxiety,<sup>32,73</sup> and telemedicine to support delivery of care to rural areas shows great promise as a means to increase the scalability of these models to rural settings.<sup>33,34</sup> The widespread use of telemedicine to support providers' training, supervision and support in the community is an important topic for further development, as there will never be enough specialists, especially in areas such as geriatric or child and adolescent psychiatry. The empirical evidence on incorporating CHWs in care in general, and in mental health care specifically, is sparse but there is great interest in this growing field given the potential for CHWs to increase access to care and facilitate more culturally sensitive care. Future work in task sharing mental health services should also focus on severity of mental health conditions. Collaborative care supports care for common mental disorders. Telehealth may help providers share tasks for those with more severe mental illnesses, but patients and providers may prefer more direct contact opportunities between patient and specialist when treating these conditions. CHWs often focus on health education and supporting care management and navigation for conditions, yet it is unknown how CHWs can best support care for serious mental illness. Beyond work in Alaska,<sup>29</sup> little is known on how CHWs might incorporate technology to support their work and/or training when delivering mental health services. Finally, self-care can be seen as the ultimate shifting of tasks to the patient, where the patient can lean back on the system of health care providers when needed. Self-care has been discussed as a means to complement health services.<sup>74-77</sup> However, this review did not encompass all of the important work developing in this area, which should be the focus of a subsequent review.

The concept of task sharing is highly relevant for improving access to mental health care in rural and otherwise underserved communities in the US, yet several factors should be considered in implementing task sharing of mental health care. Insights may be gleaned from challenges to task sharing mental health services in low and middle income countries (eg, distress among the workforce, acceptance of the added workforce by other health care staff).<sup>78</sup> An influx of financial support may, however, remedy some of these challenges.<sup>78</sup> Overall, low income countries have focused more on utilizing CHWs in the community while middle income countries have successfully implemented collaborative care in primary care. Limited health care resources in low income countries may explain challenges related to working with primary care.<sup>17</sup> In comparison with areas where task sharing is occurring globally, many rural and low resource primary care settings in the US have financial resources to implement collaborative care, telemental health, and programs involving CHWs. The question for these communities then becomes, “given our unique population, geographic location, and supply of providers, what task shifting model(s) are appropriate for our community?” The answer to this question must account for training and supervision when task sharing to monitor and address expected risks and challenges. For a more comprehensive approach to answering this question at the community level, we believe it is important to clearly specify all relevant tasks involved and develop a systematic “shared workflow” to clarify how team members participate in and coordinate care. Defining these tasks may also illuminate some tasks (eg, CHW outreach, care manager follow-up) that were not previously a part of mental health delivery. These additional tasks highlight the potential for task sharing to improve both access and quality of care when there is clear communication among the team and adequate training, support and supervision from mental health specialists.

The literature in our review gives numerous examples of how to apply task sharing principles, but it also suggests there are a number of important questions to be addressed through additional research. These questions include:

- What are the most effective methods to engage and retain patients and providers in intervention programs that involve task sharing?
- What are the most effective ways of providing initial and ongoing training and supervision for providers participating in task sharing interventions for mental health? How are these needs of rural health providers best supported? What are the costs for this level of support or costs associated with lack of support (eg, cost tied to staff attrition)?
- How should task sharing approaches differ across communities given differing cultural factors, geographic factors and local resources?
- How should task sharing approaches differ by mental health target conditions (eg, common mental disorders, substance use disorders, trauma-related disorders, severe and persistent psychotic disorders)?
- How can mental health specialists such as psychiatrists and psychologists be trained to provide population-level oversight, consultation, and supervision needed to support rural providers in task sharing interventions?

- How can technology best facilitate task sharing approaches in rural mental health care?
- How can the various professions/guilds create enabling conditions and prevent turf/guild issues from arising to support task sharing through their appropriate regulatory processes?
- How can other barriers to developing task sharing approaches be addressed (eg, privacy concerns, concerns about liability, uncertainty about roles)?
- How can task sharing in mental health care in rural or otherwise underserved communities be implemented in a way that is sustainable?

To address these questions, we recommend several types of future research:

1. A systematic effort to collect and “map” information on existing task sharing approaches in rural and otherwise underserved settings in the US and abroad using a mixed methods approach.
2. Research on partnership strategies with communities that yield the most promising task sharing approaches in rural and otherwise underserved settings.
3. A systematic assessment of the available workforce in diverse settings and its interest and capacity to learn and/or assume relevant tasks.
4. A systematic assessment of individuals in rural mental health settings to examine their interest in and comfort with using mental health services that use diverse task sharing strategies.
5. A systematic effort to estimate resources and costs associated with various task sharing approaches used.
6. A systematic assessment of how to scale up the acquisition and maintenance of minimum standards of competency of CHWs and other non-specialist workers in real world clinical settings.
7. Randomized controlled trials (RCTs) that can compare the effectiveness and cost-effectiveness of various task sharing approaches. Models involving CHWs would particularly benefit from more rigorous study such as staggered RCTs that assess patient outcomes and also potentially mental health outcomes for CHWs.
8. Research examining policy, financial, or regulatory approaches that support or impede the implementation of effective task sharing approaches.

## Conclusion

One limitation of the review was its focus on the PubMed database. The authors did not include PsychInfo, CINHAI, and Google Scholar in the search. We focused on one popular database for peer-reviewed literature alongside a grey literature search to understand task sharing as it is developing outside this peer-reviewed literature. It is possible we missed important articles on this topic. Another limitation is the end date for the review of August

31, 2013. As this study developed for a report to the ORMHR at NIMH as mentioned earlier, this cut-off date coincides with search dates for that report.

Despite these limitations, these research questions and recommendations for future research that we highlight offer a promising road forward to improve the use of evidence-based models and test new models of care that share tasks among a wider team of mental health and non-mental health professionals. This is still a burgeoning area with many directions for future research. Such research should consider the costs associated with these new models of care to ensure they are safe, effective and scalable, while assessing costs for ongoing training, support, and supervision. Including local partners such as clinicians and administrators in the development of research will help ensure care efficiently utilizes local resources and expertise. Patients and providers within the community can be valuable partners in research on benefits, risks, challenges, and unintended consequences of task sharing mental health care that may pose barriers to development and implementation of models of care. This inclusion of stakeholders is well aligned with the promising direction of patient-centered outcomes research and comparative effectiveness research. There is great promise for task sharing to meet mental health needs in rural and other low resources areas in the US. The research opportunities presented here can help establish the best models across different contexts and conditions to improve access to and possibly quality of mental health care in diverse rural and low resource settings in the US.

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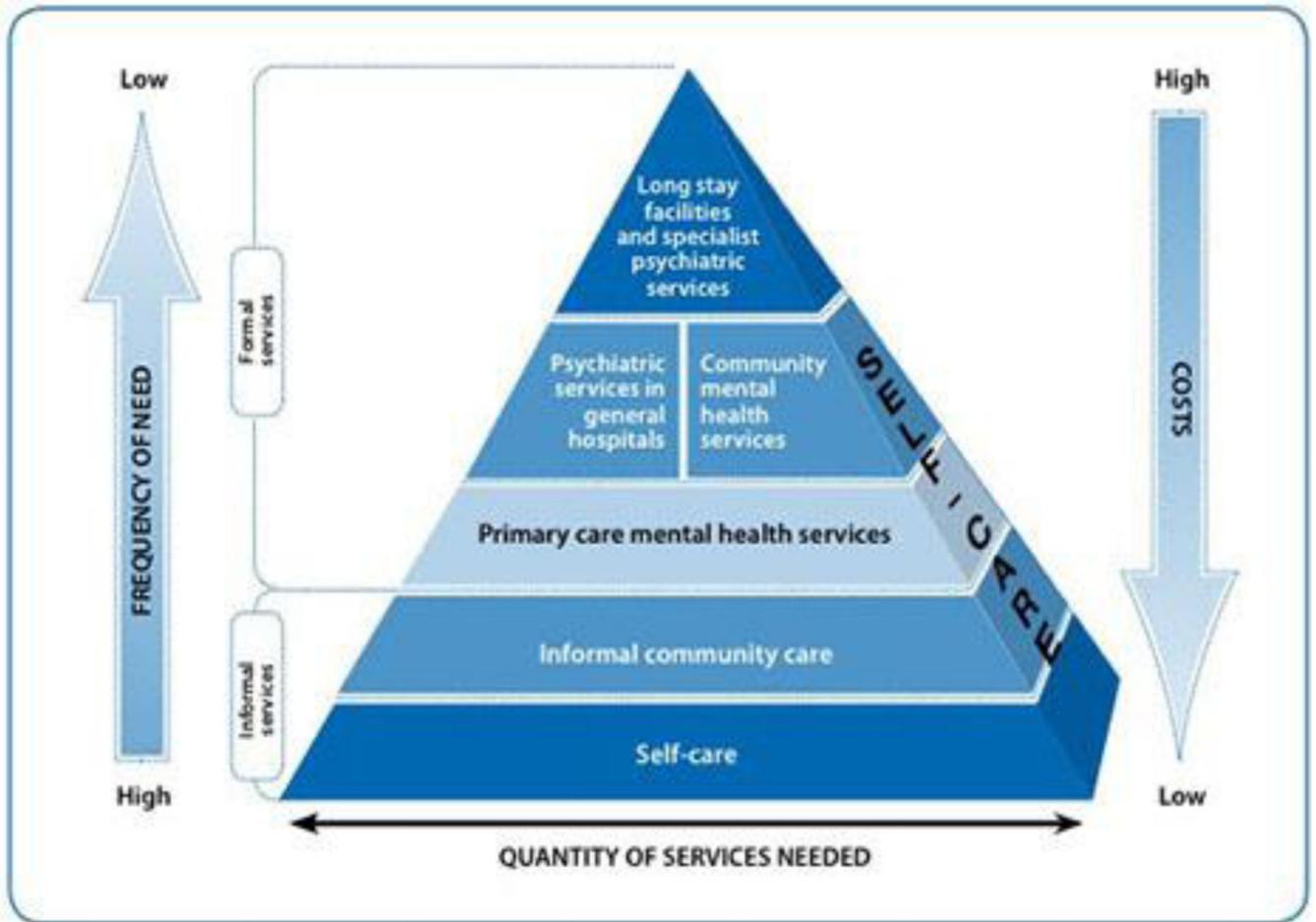
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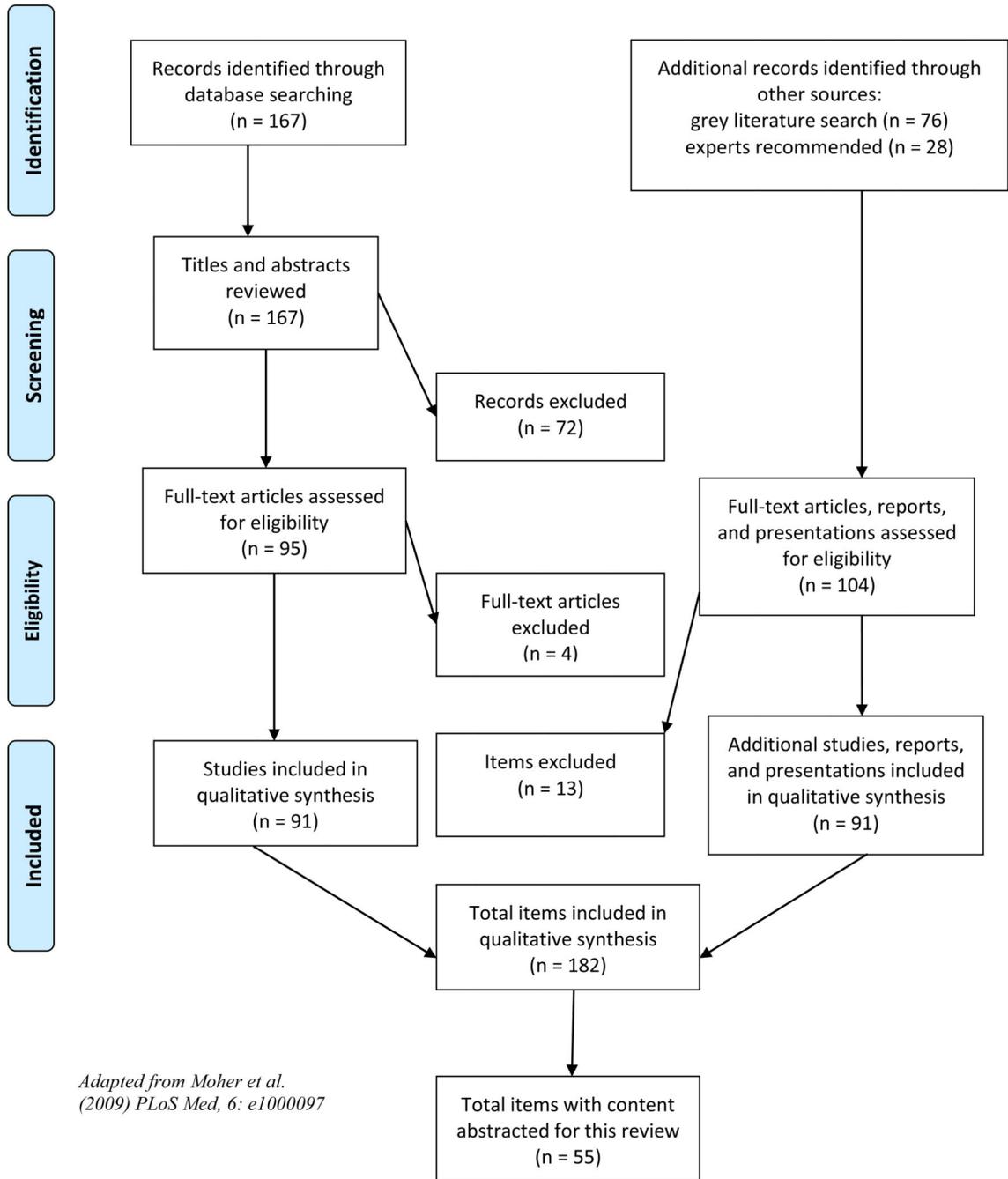
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**Figure 1.**  
 WHO Service Organization Pyramid for Optimal Mix of Services for Mental Health  
 Source: The optimal mix of services for mental health. Geneva: World Health Organization  
 2007



*Adapted from Moher et al. (2009) PLoS Med, 6: e1000097*

**Figure 2.**  
PRISMA Flow Diagram

**Table 1**

Task Sharing Interventions Involving Community Health Workers

Program Description	Task Shared or New Task	Control / Comparison Group	Primary Process and/or Health Outcome Measures Reported	Author (Yr) and Country
Home visitation from a nurse and CHW for pregnant women on Medicaid to address stress and mental health	CHWs add to the nurse home visit program by offering peer support to address chronic stressors, increase access to resources, improve health behaviors, and help engage women in services	Usual community care that involves a nurse home visit	↑ women reached and total visits for nurse + CHW intervention; reached ↑ at-risk women with the exception of alcohol and drug risk group	Roman 2007 U.S.
Door-to-door outreach by a CHW to address physical and mental health issues including stress management, substance abuse, domestic violence, depression, and anxiety. CHWs provide information and referrals.	Community outreach and education	NA	NA	HRSA report 2011 <sup>a</sup> U.S.
CHW-led fotonovela project on depression with an immigrant Latina population	Community outreach and education	Discussion on family communication and intergenerational relationships	↑ depression knowledge; ↑ efficacy to seek treatment; ↓ stigma toward depression treatment	Hernandez 2013 U.S.
Peer Promotora model focused on topics of elder abuse, depression, anxiety, suicide, stigma, and cultural issues around mental health utilization	Community outreach and education	NA	NA	Marselian Power-Point 2013 <sup>a</sup> U.S.
Promotoras model focused on topics of domestic violence, substance abuse, and harm reduction along with offering individual, group, and family therapy for mental health needs of those who are HIV positive	Community outreach and education and psychotherapy	NA	NA	Garcia newsletter 2006 <sup>a</sup> U.S.
Pilot promotora intervention focusing on stress and coping with an immigrant Latina population but also addressing mental health of CHWs offering this intervention	Community outreach and education	NA	CHWs had ↑ knowledge of role and stress management, ↑ coping skills and perceived social support, and ↓ depression and stress levels	Tran 2014 U.S.
Behavioral Health Aide (BHA) program integrates a CHW trained in behavioral health into small communities across the state with differing levels of direct and indirect supervision based on level of experience	Community outreach and education, psychotherapy, assist with crisis response, and case management	NA	NA	ANTHC BHA Program Guide 2013 <sup>a</sup> U.S.

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Program Description	Task Shared or New Task	Control / Comparison Group	Primary Process and/or Health Outcome Measures Reported	Author (Yr) and Country
CHWs in the clinic work with depressed patients on the social determinants of health that are correlated with depression, CHW also follows up with patient on depression, medication and possible patient questions, and primary care providers(PCPs) were offered clinical guidelines on depression and PHQ-9 depression symptom measure on patients	CHW assists primary care team by engaging and following up with patients with depression about their symptoms and treatment while also working with them to address social determinants of health	CHW follows up with patient on depression, medication, and patient questions, and PCPs offered clinical guidelines on depression and PHQ-9 on patients	No difference in patient outcomes; Ethnographic findings highlight greater implementation challenges at the experimental clinic compared to control clinic	Waitzkin 2011 U.S.
CHW home-visit intervention developed through health system and public school collaboration to support Latino youth with mental health problems around their children's mental well-being and school success for at-risk youth	Community outreach and education	NA	NA	Garcia 2012 U.S.
CHW added to assertive community treatment (ACT) team working with those with serious psychiatric diagnosis who are at risk for homelessness or homeless. CHW assisted with activities of daily living and leisure activities.	CHWs add to the ACT team to assist with clients' daily activities	2 groups: ACT; brokered case management	CHW + ACT did not differ from ACT arm in client satisfaction, health outcomes or days in contact with the program	Wolff 1997; Morse 1997 U.S.

<sup>a</sup>Indicates item is from the grey literature

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**Table 2**

Task Sharing Interventions Primarily Leveraging Primary Care Providers and Specialist Support

Program Description	Task Shared or New Task	Control / Comparison Group	Primary Process and /or Health Outcome Measures Reported	Author (Yr) and Country <sup>a</sup>
Telemedicine-based collaborative care mental health support located off-site to enable outreach to small rural clinics that may not be able to support an on-site psychiatrist	Primary care depression treatment shared between local clinic and remote expert team	Usual care + educational materials to providers and patients, and depression screening result in electronic medical record	↑ adherence, mental health status, quality of life and satisfaction and ↓ depression	Fortney 2007 U.S.
Telemedicine-based collaborative care off-site mental health support to clinics including nurse care manager, pharmacist, psychologist, and psychiatrist	Primary care depression treatment shared between local clinic and remote expert team	On-site PCP and nurse care manager	↓ depression which appeared to be attributed to higher fidelity in the telemedicine intervention	Fortney 2013 U.S.
Rural clinics were included in a large effectiveness study of collaborative care but not separated from urban clinics in analysis of effectiveness	Primary care depression treatment shared between PCPs, care manager and consulting psychiatrist	NA	NA	Unutzer 2002 U.S.
Shared care / collaborative care in a rural clinic setting worked to improve communication between general practitioners (GP) and psychiatric consultants	Psychiatrist consults with GPs through regular meetings and videoconference while also travels to 1 rural clinic a day, 3 days a week	NA	↑ GP satisfaction with mental health services over 5 years of program	Samy 2007 Australia
Consultation models and collaborative models which both involve primary care providers are described as a means to leverage specialists in child and adolescent psychiatry	Psychiatrist consults with PCPs	NA	NA	Szeftel 2011 U.S.
Therapists trained in cognitive behavioral therapy (high- intensity) and computerized CBT guided self-care and psychoeducation groups (low-intensity therapists) integrated into primary care clinics to offer stepped care for depression and anxiety	High-intensity face-to-face CBT therapists and low-intensity therapists called psychological wellbeing practitioners work with primary care	NA	Gyani 2013: Among patients with 2 sessions, 40.3% recovered, 63.7% improved, and 6.6% deteriorated. Compliance with IAPT model appeared to enhance recovery rates.	Clark 2011; Gyani 2013 U.K.
Specialist-guided videoconferencing consults with rural primary care providers offer mental health and substance abuse consultation while also creating a community of practice among rural	Psychiatrist consults with PCPs, and PCPs support one another through building a community of practice	NA	On topics of addiction and psychiatry, 16 clinics, 239 clinicians and 105 patients were reached through this program	Scott 2012 U.S.

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Program Description	Task Shared or New Task	Control / Comparison Group	Primary Process and /or Health Outcome Measures Reported	Author (Yr) and Country <sup>a</sup>
providers for continued learning and support				
Consult service using telephone contact for PCPs who want to consult a child psychiatrist	Psychiatrist consults with PCPs	NA	PCPs consulted on medication and psychosocial treatment; satisfaction was high	Hilt 2013 U.S.
Televideoconferencing to support psychiatrist in the care team for children with special health care needs in rural areas which can include direct care with the child / family and/or consultation and supervision of community mental health providers	Psychiatrist consults with PCPs	NA	Three urban psychiatrists saw 159 patients via telepsychiatry and 210 face-to-face	Sulzbacher 2006 U.S.
Telepsychiatry with team (eg, parent, teacher, social worker, nurse, principal) supporting students at rural K - 12 schools	Psychiatrist consults with team at the schools	NA	NA	Knopf 2013; Saeed 2011 U.S.
Telepsychiatry with team supporting students at more rural universities (eg, local psychologist)	Psychiatrist consults with team in mental health at the university	NA	Khasanshina 2008: Those referred to consult were more distressed and needing psychotropic medication; satisfaction lower at first as they worked out technology challenges	Saeed 2011; Khasanshina 2008 U.S.
Multidisciplinary rural mental health care delivery program involving a psychiatric nurse, social worker, occupational therapist, Maori mental health worker, alcohol and drug counselor, psychologist, and forensic psychiatry nurse utilizes telepsychiatry consults in primary care and home visits and an off- hours on-call services for emergencies	Multidisciplinary program providers shared care. Psychiatrist visits weekly and a child and adolescent psychiatrist and psychogeriatrician visit monthly to work with GPs. Tele-psychiatry also used for case review.	NA	NA	Mahmood 2001 New Zealand
Group psychotherapy for PTSD treatment trial offered via televideoconferencing from a doctoral-level mental health specialist and included an on-site clinical observer to safeguard against undue emotional escalations	On-site support person helps with technology difficulties and helps safeguard participants	NA	NA	Moreland 2009 U.S.

<sup>a</sup> All articles were peer reviewed.

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